

Law & Economics of Competition Law Part 2 – US Antitrust Law

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US Antitrust Law

- Competition laws = Antitrust
- After 1880 – large industries combining as trust to control ‘pricing’ & ‘output’
- Legislation provide solution to trust problem, therefore “Antitrust”
- 1890 → The Sherman Act
- 1914 → The Clayton Act
 - The Federal Trade Commission Act
- USA adopted ‘Crime Tort’ model, which prescribed anticompetitive ‘concerted & unilateral conduct’

US Antitrust Law – Nature

- US law provided a 'broad structure' or 'standards'
- Did not specify 'detailed rules'
- Entire 'substantive content' of law is developed by the judiciary
- US 'Antitrust Law' is developed as a common law
- Need to study judgments of mainly the US Supreme Court & Circuit Courts

US Antitrust Law – Prosecuting Agencies

- ▶ Authority to prosecute/ take action
 - ▶ Department of Justice
 - ▶ Federal Trade Commission
 - ▶ State Governments
 - ▶ Private Individuals
- ▶ In India, single prosecutorial gatekeeper - i.e. Competition Commission of India (CCI) can take action

Schools of Antitrust

- Different schools of thought had impact on US antitrust policy and development
- Various schools
 - Harvard School
 - Chicago school
 - Post - Chicago school
 - Neo – Chicago school
 - Behavioural school

Harvard School

- ▶ Its structural approach was influential in the US since 1930 to 1960 and also shape EU policy
- ▶ SCP model - Argues relationship between – Structure, Conduct & Performance
- ▶ Market structure influences firm's conduct, which in turn influences performance
- ▶ Structure –seller concentration, entry barriers, product differentiation
- ▶ Conduct – pricing, advertising, research & development
- ▶ Performance – efficiency, technological progress

Harvard School contd.

- This school asserts that high concentration and high entry barriers directly affect conduct of the firm
- For this school, antitrust has many goals
 - Distribution of equity
 - Economic stability
 - Decentralization of economic power
 - Optimal factor allocation
 - Consumer sovereignty

Harvard School contd.

- Wide range of conduct considered as anticompetitive including
 - Vertical restraints – tying, bundling
 - Exclusive dealings, territorial restraints resale price maintenance
 - Expanded rights of perceived victims

Chicago School

- ▶ At centerstage since 1970
- ▶ Based on neoclassical economics and price theory
- ▶ Different than Harvard School
 - ▶ Sceptical of SCP paradigm
 - ▶ Single goal of 'economic efficiency'
- ▶ Consumer welfare → improving allocative efficiency
without impairing the productive efficiency
- ▶ Consumer welfare = total surplus / total welfare
≠ consumer surplus

Chicago School contd.

- ▶ In Economies of Scale, high level concentration is natural
- ▶ Predatory pricing – cannot be successful if no recoupment possible
- ▶ Exceptional intervention prescribed
- ▶ 1970 onwards US Supreme Court decisions influenced by this philosophy
- ▶ 1990 influence was almost complete
- ▶ Reversed old precedents, liberal policies

Chicago School contd.

- Supreme Court's change of approach in following areas
 - Per Se Rule to Rule of reason
 - Tying arrangement
 - Maximum retail price maintenance
 - Predatory pricing

Post Chicago School

- Deviates and improve Chicago approach
- Considers that certain conduct may have harmful effect
- Support Rule of Reason

Neo Chicago School

- Combine Price Theory with Game Theory
- Make error analysis weighing relative harm
- False positive – finding violative when not harmful
- False negative – finding no violation when behaviour is injurious

Behavioural School

- Reject unrealistic assumptions of neoclassical economics
- Adopt inductive approach
- Look to cognitive psychology to understand people's choices
- Considers cognitive biases, endowment effect
- Still underdeveloped

The Sherman Act

➤ Section 1

Restrictive Agreements

- Contracts, combination or conspiracy, in restraint of trade or commerce
- Is declared illegal
- Punishable with fine &/ or imprisonment

The Sherman Act contd.

- ▶ Section 2
 - Every person who shall monopolize
 - Or attempt to monopolize
 - Or combine or conspire to monopolize
 - Is guilty of felony and punishable with fine &/ or imprisonment

Early Interpretation Per se Rule

- Illegal per se means that act is illegal without extrinsic proof of intention or effect
- Earlier domain of per se rule was broad
- Now it extends to - Naked 'price fixing'
 - Market division agreements
 - Certain boycotts
 - Concerted 'refusal to deal'
 - Some tying agreements

Early interpretation - Rule of Reason

- It is evaluating
- Pro competitive conduct
- Against anticompetitive conduct
- To decide whether practice should be prohibited or not

Early interpretation

- ▶ In Alcoa case (1932 -1945)
 - 3 element of monopolization provided
 - Relevant market
 - Monopoly power
 - Illegal use
- ▶ In Grinnell case (1966)
 - growth by superior product, business acumen it was lawful
- ▶ Harm by monopolist's conduct
 - Exclusionary abuse – against competitor
 - Exploitative abuse – against customer

Exclusionary conduct

Categories

- Exclusionary pricing
 - predatory pricing
 - predatory buying
 - Loyalty discount
- Refusing to deal
 - Essential Facility Doctrine

Exclusionary conduct contd.

- ▶ Exclusionary distribution
 - Exclusive contract – with supplier, with customer ;
 - Tying or bundling
- ▶ Exclusionary misuse of institution - Frivolous suits;
Manipulating rules
- ▶ Exclusionary innovation – Technology; New product; IPRs

Predatory Pricing

- Monopolist
 - reduces price for longer period,
 - competitor leaves market,
 - other entrants deterred
 - later – increase price to higher level
- Predator and victim
 - – incur losses
 - - loss is investment for future profit

Predatory Pricing contd.

- Areeda Turner test
 - price below Average Variable Cost (AVC) – Per se violation
- Intent test
 - now not valid
- Now in Matsushita v/s Zenith, & in Brook Group v/s Brown
- Recoupment test developed
 - To prove predator's ability to recoup

Essential Facility Doctrine & Refusal to deal

- Elements
 - Monopolist controls essential facility
 - Competitor cannot duplicate but needs it
 - Monopolist denies
 - Monopolist can provide/ feasibility
- 1912 – SC – USA v/s Terminal Rail Road Association
- 1973 – Otter Tail Power v/s USA
 - electric high voltage transmission lines
 - denial to competitors

Essential Facility Doctrine & Refusal to deal

- ▶ 1985 – Aspen Skiing Co. – Harvard school influence
downhill skiing, other 3 resorts, stopped collaboration
- ▶ 1992 Eastman Kodac
service & parts - separate market, Kodac Monopoly
exception 'valid business reason' for non cooperation not accepted
- ▶ 2004 Verizon Communications v/s Trinko
Verizon denied interconnection services to rival in order to limit entry
SC distinguished Aspen skiing saying that it was limited exception

Questions?